



Minutes of the Goshen Common Council – Regular Meeting of Sept. 21, 2021

6:00 p.m.: Council Chambers, Police & Court Building, 111 East Jefferson Street, Goshen, Indiana

Mayor Jeremy Stutsman called the meeting to order at 6:01 p.m. and led the Pledge of Allegiance

Mayor Stutsman swore into office Donald Riegsecker as District 1 council member, replacing Jim McKee, who resigned after moving out of the district. Riegsecker provided a copy of his "Certificate of Selection for Appointment Pro Tempore to a Local Office," certifying that he was selected for appointment to the vacant office of District 1 council member for the remainder of the term expiring Dec. 31, 2023 (Exhibit 1). After being sworn into office, Councilor Riegsecker signed the oath of office as did Mayor Stutsman and Clerk-Treasurer Aguirre (Exhibit 2).

Present: Megan Eichorn (District 4) Julia King (At-Large) Doug Nisley (District 2)
 Gilberto Pérez Jr. (District 5) Donald Riegsecker (District 1)
 Matt Schrock (District 3) Council President Brett Weddell (At-Large)

Absent: Youth Advisor Adrian Mora (Non-voting)

Mayor Stutsman asked the council's wishes regarding the minutes of the council's Sept. 7, 2021 meeting and its Sept. 10 Executive Session. **Council members King/Eichorn moved to approve the minutes of the Sept. 7, 2021 meeting and the Sept. 10, 2021 Executive Session as submitted. Motion passed 7-0.**

Minutes of Sept. 10, 2021 Executive Session of the City Council: As specified by the Indiana Open Door Law, Clerk-Treasurer Aguirre read the minutes of the Sept. 10, 2021 Executive Session of the City Council. The council met at the Chamber of Commerce, 232 South Main Street, in Goshen. All eligible council members were present (District 1 Councilor McKee had previously resigned and there was not yet a replacement). Mayor Stutsman called the meeting to order at 9:05 a.m. The council discussed the possible purchase or lease of real property. No votes were taken and no other matters were discussed. Councilors Weddell/King moved to adjourn the meeting and the motion passed 6-0. Mayor Stutsman adjourned the meeting at 10:47 a.m.

Mayor Stutsman presented the agenda of the Sept. 21, 2021 council meeting with one added item – a public hearing on Ordinance 5097. **Council members Nisley/King moved to approve the agenda. Passed 7-0.**

1. Public hearing on Ordinance 5099 (1st Reading): Appropriations and Tax Rates

Ordinance 5099 would establish the expenses of the City of Goshen for the year ending Dec. 31, 2022.



The sums specified in Ordinance 5099 would be appropriated and ordered set apart out of the several funds herein named and for the purposes herein specified, subject to the laws governing the same. Such sums herein appropriated shall be held to include all expenditures authorized to be made during the year, unless otherwise expressly stipulated and provided for by law. In addition, for the purposes of raising revenue to meet the necessary expenses of the City of Goshen, the property tax levies and property tax rates as herein specified are included herein. Ordinance 5099 shall be in full force and effect from and after its passage and approval by the Goshen Common Council.

Mayor Stutsman called for the introduction of Ordinance 5099 Council President Weddell asked the Clerk-Treasurer to read Ordinance 5099 by title only, which was done.

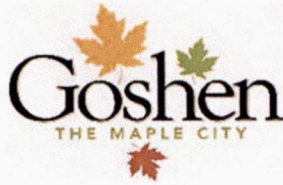
Weddell/Nisley moved for passage of Ordinance 5099 on a First Reading.

Mayor Stutsman said Ordinance 5099 was the proposed city budget for 2022. He provided an overview and made the following points:

- The budget packet included the Mayor's Budget Letter for 2022 and a summary of the City's budget status and why the mayor was proposing more spending in the coming year to reduce account balances and to appropriately use city tax revenue.
- The City has done a phenomenal job over the past six years building cash balances by saving money and preparing for bad times.
- Because of reduced spending in 2020, the City ended up with more funds in accounts than intended. So, the Mayor has proposed spending down those accounts over the next 2-3 years.
- The Mayor wants to maintain six months of cash balances, in general, and believes this can be done.
- Amber Nielsen, a manager at Baker Tilly, was present and would provide a budget overview.
- The Mayor said Deputy Clerk-Treasurer Jeffery Weaver and Clerk-Treasurer Aguirre have been great to work with on the budget. They and various city Department heads are present and can answer questions.
- The Mayor is working hard with City staff to continue to respect and watch tax dollars. When he eventually leaves office, the Mayor wants the City to be well positioned for the next flood, pandemic or other major emergency and that it will be able to continue providing great services.
- If there are any changes, either in three or seven months, that show that City income is not coming in as expected, the Mayor and Departments heads will research the situation and will make appropriate decisions to protect city funds.

Amber Nielsen, a manager at Baker Tilly's office in Mishawaka, gave a PowerPoint presentation (Exhibit 3) and made additional comments in response to questions and comments from council members. Key points:

- The City's "Big Four" funds are comprised of the General Fund, the Motor Vehicle Highway (MVH) Fund/Motor Vehicle Restricted funds, the Parks Department budget and the Public Safety Local Option Income Tax (LOIT) fund. Together, the big four comprise 93% of the City's payroll and benefits, 87% of supplies purchased for the City, 64% of services and charges and 73% of the City's capital budget.



- From 2011 to 2020, the cash balances, revenues and expenditures of the big four increased. All other City budgeted funds also have increased over the same period.
- Reserves in the big four have increased from 2011 to 2020. Cash balances especially increased between 2019 and 2020. When reserves rise above 50%, as is the case now, the reserves should be spent to provide City services. Reserves in all other city budgeted funds also have increased over the same period. And the plan is to spend down some of those funds in 2020.

Mayor Stutsman said that reserve funds increased because several major projects in 2019 were delayed for various reasons, so not as much was spent as budgeted. Mayor Stutsman said that in 2020, spending was pulled back to 80% because the state was warning of revenue losses of up to 15% for cities early in the COVID-19 pandemic.

However, the predicted losses didn't happen. Instead, the Mayor said, the city only lost about 2% to its income tax lines. And that is why reserves grew so large, he said.

Amber Nielsen said that in response to the state's estimates, the City prepared for the worst. Nielsen continued her presentation by providing the following information:

- The city's certified net assessed value has increased steadily since 2015, which is good and important because an increasing assessed value helps the City drive down tax rates, which is good for residents, and stabilizes circuit breaker credits.

(By way of background, according to the State of Indiana, an Indiana taxpayer's property tax bill is capped at a set percentage of his or her property's assessed value. The difference between the gross tax bill and the net tax bill is commonly referred to as a "circuit breaker credit." Circuit breaker credits are summed together at a taxing district level and proportionally allocated to taxing units. Circuit breaker credits serve as a reduction in revenues relative to a taxing unit's levy.)

- An analysis of historical levies, circuit breakers, assessed values and tax rates for the City of Goshen, shows that in 2014, the City had \$4.5 million in circuit breaker credits. That means that if the circuit breaker tax credit law didn't exist, the city would have received \$4.5 million in tax revenue as well as additional revenue for other years dating back to 2011.
- Since 2010, the City has absorbed more than \$38 million of lost revenue due to the circuit breaker. The projected losses in 2022 are estimated to be \$2.66 million.
- As in the past, the Mayor and Department heads have developed the proposed 2022 budget to match as closely as possible the available revenue with the cost of providing services.
- The City's certified property tax growth rate is 4.3% for 2022, which is only slightly higher than the growth rate of 4.2% in 2021.
- The City is eligible to apply for an excess three-year growth appeal, because its average assessed value growth over the past three years exceeds the statewide average. If the appeal is approved by the state Department of Local Government Finance, the City could receive an additional \$300,000 in property tax revenue.
- The City's 2022 net assessed value has been certified by the county as increasing 6.7% over the value in 2021. As a result, the City's property tax rate will decrease to 1.4524 from the 2021 rate of 1.457.



- For 2022, the City is budgeting for an increase in expenditures and a decline in cash balances. However, cash reserves may end up being higher than currently budgeted. Despite the drop in operating balances, the balances still should be above prudent levels.
- For 2022, the City's certified net assessed values are expected to continue to increase.
- Baker Tilly is working with the Clerk-Treasurer's Office to develop a comprehensive plan to facilitate better planning for a multi-year budget as well as better tracking of cash reserves.
- Finally, the City will receive about \$6.8 million in federal grant funds from the American Rescue Plan. Half of the funds already have been received and the remainder should be received in summer 2022. The City is developing plans to use the funds in compliance with eligible spending categories.

Mayor Stutsman said that for various reasons, the City of Goshen was one of the state's hardest-hit communities when circuit breakers took effect. He said former Mayor Allan Kauffman built cash reserves, which enabled the City to withstand the circuit breaker's resulting tax revenue reductions. Mayor Stutsman said Kauffman established a rule – still in effect – that Departments should spend no more than 95% of their budgets, so that 5% of funds could always be carried over into the next budget. The Mayor said some Departments spend all of the funds appropriated and some spend less, but the average carryover has remained at 5%.

Moving forward, the Mayor said he is proposing the City spend 100% of budgets the next two years. Still, the Mayor said he doesn't anticipate some capital budget lines will be fully spent because of the size of projects and the time necessary to complete them. It could take two or three years to complete some major projects, but the Mayor said the proposed budget would allow major projects to begin. A five-year plan, under development now, will allow for better management of expenditures, the Mayor said.

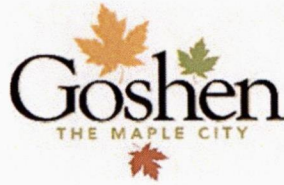
Mayor Stutsman said he was prepared to review the budget with the council, department by department and budget line by budget line. However, the Mayor said he understood that all questions might not be raised at the meeting, so he invited councilors to consult with him over the coming weeks if they had questions, concerns or suggestions. The Mayor said he would clear his schedule to allow for these meetings at any time convenient to councilors.

Council President Weddell said he understood that all funds appropriated for 2022 might not be spent in that year. Weddell asked if funds not spent would be re-appropriated in the following year or years.

Mayor Stutsman described the process for developing the budget and said that by October each year, the Mayor and Department heads determine which funds can be spent by the end of the year and which will need to be carried over to the following year through encumbrances.

Because no questions were asked about the Mayor's Budget Letter for 2022, the Mayor guided council members through a comprehensive review of the 2022 Spending Plan for the City of Goshen, a 57-page document prepared by Deputy Clerk-Treasurer Jeffery Weaver, CPA.

By way of background, the spending plan includes the 2019 and 2020 actual expenditures and 2021 budgeted amounts in addition to the Mayor's proposed 2022 budget. The proposed budget was the result of hours of conversations, strategy sessions, and planning with the Mayor and all department heads. When approved by the City Council, it will be submitted for review by the Indiana Department of Local Government and Finance.



The 2022 Spending Plan for the City of Goshen included schedules for the following general funds: Common Council, Mayor's Office, Clerk-Treasurer's Office, Legal Department, Court, Board of Works, Cemetery, Community Relations Commission, Engineering, Planning and Zoning, Central Garage, Police, Fire, and Environmental Resilience.

The spending plan also included schedules for the following: Debt Service, Fire Pension, Police Pension, Local Road and Streets, Motor Vehicle Highway, Motor Vehicle Highway Restricted, Cumulative Capital Improvement Fire, Park and Recreation, Aviation, Cumulative Capital Improvement, Cumulative Capital Development, Cumulative Capital Improvement/Storm Sewer, Economic Development, Income Tax, Probation, Economic Improvement District, Public Safety Local Option Income Tax, Court Fees, Unsafe Building, Residential Lease Fees, Law Enforcement Continuing Education (#2), Redevelopment Non-Reverting, Storm Water Management, TIF Bond and Interest, Southeast Goshen TIF, TIF Lippert/Dierdorff, Construction River Race/U.S. 33 TIF, TIF Plymouth Avenue and American Rescue Plan Grant.

Mayor Stutsman introduced each fund and asked council members if they had any questions or concerns.

No questions were asked about the Council budget, but Councilor Riegsecker asked how split employees – those for the City and Utilities Department – were accounted for in the budget. Mayor Stutsman said about \$1 million is transferred from Utilities into the City budget and Utilities makes a payment in lieu of taxes of about \$500,000.

For the budget of the Mayor's Office, Mayor Stutsman said there is a proposed budget increase because the department has several split employees and is projecting higher costs for office expenses and travel.

For the Clerk-Treasurer's Office, the Mayor said the budget has a proposed increase because of the salaries of split employees, a grant manager was added mid-year and there are expected to be new costs for accounting software as well as a new time-keeping system for City employees.

Mayor Stutsman said the Legal Department has a proposed budget increase because he wants to add new full-time city employee – an attorney – to handle an increased office workload. Council President Weddell asked Mayor Stutsman and City Attorney Bodie Stegelmann if the small requested budget increase for salaries was enough to cover the new attorney. Mayor Stutsman said he would check if the projected increase was accurate and report back at the next council meeting.

No questions were asked about Courts.

For the proposed budget for the Board of Works, Mayor Stutsman said he was requesting increases for: salaries because he added two Board members; professional services to handle more projects; rising insurance and utility costs, and higher trash collection fees and curbside recycling. In response to questions from council members, Director of Environmental Resilience Aaron Sawatsky Kingsley clarified the costs. Mayor Stutsman pledged to bring any proposal for higher recycling costs to the council for consideration.

Mayor Stutsman said he was proposing adding \$1 million to the Board of Works budget for property acquisition – specifically of distressed homes that could be purchased and renovated to provide more housing. He assured the council that any purchase would have to be approved by the council. In response to a question from Council President Weddell, the Mayor said the homes would not be purchased through the receivership program.



Weddell said he would like further council discussion on this matter, adding that he would be concerned about homes coming off the tax rolls. The Mayor said that would not be his intent. In response to another question, the Mayor said he would want homes sold at market rates. Mayor Stutsman also said he also would be open to reducing the property acquisition fund to \$500,000. Councilor King noted that the council recently reduced the value of property that requires review and approval by the council.

Mayor Stutsman said he also is proposing an increase, to \$2 million, to the fund for capital projects. In response to a question from Council President Weddell, Director of Public Works & Utilities Dustin Sailor clarified how the fund would be used.

The Mayor also noted that there was an error in the amount budgeted for "other equipment." The Mayor said \$1 million was listed in the proposed budget, but the actual amount should have been \$400,000. The Mayor said he would bring a revision to the next council meeting.

There were no questions about the Cemetery Department budget.

For the Community Relations Commission, Mayor Stutsman proposed an increase to make the director a full-time position. He encouraged councilors to take any questions about the budget to CRC Director A.J. Delgadillo.

For the Engineering Department, Mayor Stutsman said he was proposing a new full-time position – an asset management employee. The Mayor said the state is requiring more tracking and the new employee will work closely with the Clerk-Treasurer's Office. Director of Public Works & Utilities Dustin Sailor further explained the work of the new staff member. Councilor King said she believed the city's new approach to tracking the condition of streets and sidewalks is facilitating better management. Sailor said the city now has 126 miles of streets.

There were no questions about the proposed budgets for the Building Department and the Planning Department.

Mayor Stutsman explained recent work by the Central Garage Department and its increasing budget. He said the City has a growing and aging fleet of vehicles and that the department is doing a good job managing it. The Mayor said he added funding for part-time personnel to maintain vehicles.

For the Police Department, Mayor Stutsman said he was proposing more funds to pay for higher salaries to remain competitive with area police departments. The Mayor said he was proposing a 7% pay increase for sworn officers, a higher raise than for other city employees. No new officers would be hired. Police Chief José Miller said the department is down as many as nine officers. Mayor Stutsman added that a part-time employee has been hired to serve the Police Department's IT needs, although the position is paid out of the Engineering Department's budget.

In response to a question from Councilor Eichorn, Mayor Stutsman said he was proposing 3.5% pay increases for Fire Department employees – and all other city employees.

For the Environmental Resilience Department, Mayor Stutsman said he was proposing \$30,000 be added to the budget to hire a part-time forester to help meet summer needs, including tree trimming. The Mayor said he also added \$100,000 to the proposed budget for tree planting. In response to a question from Councilor Eichorn, Director of Environmental Resilience Aaron Sawatsky Kingsley said the \$25,000 budgeted for capital projects would pay for another electric charger for vehicles at the Reith Interpretive Center.

Mayor Stutsman noted that Theresa Sailor, the department's grant manager and educator, has brought in a large number of grants. One of the grants she secured will pay for her salary for two years, the Mayor said.



Another grant helped pay for the new sensory trail at Abshire Park. Council President Weddell said he would like a report on the amount of grants Sailor has generated. The Mayor said he would bring that report to the next council meeting. Director of Environmental Resilience Aaron Sawatsky Kingsley said Sailor has brought in about \$200,000 in grants.

There were no council questions about the Debt Service Fund or the Fire and Police Pension Funds or Local Roads and Streets. Mayor Stutsman discussed the budgets for the Street Department for maintenance and equipment as well as the Cumulative Capital Improvement Fund for Fire Department facilities and equipment.

For the Parks and Recreation Department, Mayor Stutsman said the fund is doing well. Asked about capital projects, Mayor Stutsman said there would be improvements to some of the smaller parks. For example, neighbors have requested new pavilions at two parks and one may be built next year, he said. Parks & Recreation Superintendent Tanya Heyde said funds also will be used for the new maintenance building.

There were no questions about the Aviation Department budget.

Mayor Stutsman said he hopes to use \$214,515 from the Cumulative Capital Improvement fund to help pay for an RV-style vehicle to respond to emergencies. The City hopes to persuade a local company to donate a portion of the cost of such a vehicle, the Mayor said.

From the Cumulative Capital Development Fund, the Mayor said he would like the city to purchase generators for City Hall and the Annex Building so operations can continue during electrical outages. In response to a question, Mayor Stutsman said the police, fire, utilities and street departments already have generators. The Mayor said Greg Imbur, the city's grant manager in the Clerk-Treasurer's Office, will be exploring grant possibilities.

From the Economic Department Income Tax Fund, Mayor Stutsman has proposed providing \$50,000 to the Chamber of Commerce, \$70,000 to Downtown Goshen, Inc., \$75,000 to the Goshen Theater, \$15,000 to the Goshen Historical Society, \$150,000 for vehicle purchases, \$75,000 for airport capital projects, and \$150,000 for City marketing and promotion, including website improvements.

Councilor Nisley cited the need for repairs at the airport and said he could support an increase in funding. Mayor Stutsman said he is proposing the development of a capital plan to better identify future airport needs.

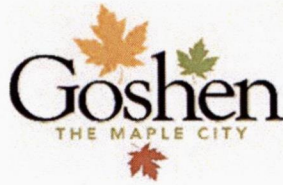
No questions were asked about the Probation Budget or the Economic Improvement District Budget.

Mayor Stutsman described the purposes and the proposed budget for the Public Safety Local Option Income Tax. There were no council questions about that budget or about Court Fees.

Councilor Riegsecker noted there was a \$25,000 error in the total for the proposed budget for the Unsafe Building Fund. The Mayor responded that he would check, but that the error might need to stand for now and be corrected next year because the budget totals already had been provided to the state.

There were no council questions about the Residential Lease Fees, Law Enforcement Continuing Education, Redevelopment Non-Reverting, Storm Water Management and TIF Bond and Interest budgets.

Councilor Riegsecker asked about the nearly \$10 million increase in capital projects in the proposed budget for the Southeast Goshen TIF. Becky Hershberger, head of the city's Redevelopment Commission, said a number of projects had been delayed and the department hopes to complete them in the coming year.



There were no council questions about the Lippert/Dierdorff TIF, the Consolidated River Race/U.S. 33 TIF and the Plymouth Avenue TIF.

Finally, the Mayor said \$3.3 million will be spent from the federal American Rescue Plan next year. He said a plan to spend the funds will be brought to an upcoming council meeting for consideration, but the majority of spending will be dedicated to infrastructure. This ended the review of the 2022 Spending Plan for the City of Goshen.

Mayor Stutsman said that if any council members would like to propose any cuts, he would appreciate councilors meeting with him first, so that the Mayor and any affected Department heads can explain the consequences of cuts. The Mayor repeated that he will make whatever time is necessary to meet with council members on the budget.

Councilor Riegsecker asked for a clarification on the tax rates. Amber Nielsen of Baker Tilly provided an explanation and clarification of the tax rate and the procedures for preparing the budget.

Council President Weddell said the next council meeting will be Oct. 12 and another will be held on Oct. 26. He said the council may pass the budget on Oct. 12, but would have to do so no later than Oct. 26.

Mayor Stutsman opened a public hearing on the city's proposed budget for 2022.

Glenn Null of Goshen asked about the \$75,000 proposed for Downtown Goshen, Inc. Mayor Stutsman said a large portion will be used for First Friday activities. Null said he had a problem with that because Downtown Goshen received the same amount last year, but didn't hold First Friday events because of the COVID-19 pandemic. Null questioned the \$1 million proposed for property acquisition. Null said in the past the city has given such land away, and taxpayers got nothing for it. If such property is acquired in the future, Null said the city should make sure to get paid for the land. Null said that in the mayor's budget letter, he had a problem with the mayor referring to some property owners as "slumlords." He said that word was unacceptable.

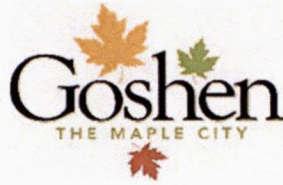
In response to Null, Councilor King said Downtown Goshen, Inc. did significant work during the pandemic to support downtown businesses. Null responded that the funds provided still should have been used for First Friday activities. Mayor Stutsman said Downtown Goshen was provided funds to support downtown businesses and it did so, including the development of a coupon sales program that brought in \$30,000 to downtown businesses.

Null also questioned the extra funds proposed for higher trash collection costs. He noted that Elkhart County charges less for trash dumping than other counties. So, Null said those fees wouldn't justify a higher City trash budget. Mayor Stutsman said the future cost will be determined by the bids received and the future tipping fees.

Julia Gautsche of Goshen asked about the housing the city was seeking to attract through subsidies. Mayor Stutsman said the city is seeking attract all types of housing, including affordable housing, but there has been insufficient activity so far. Gautsche said it may be difficult to build the workforce without more affordable housing.

There were no further public comments and Mayor Stutsman closed the public hearing.

Mayor Stutsman asked if council members had further questions or comments.



Weddell asked if the Mayor was proposing five new employees be hired – one for the Legal Department, one for the Community Relations Commission, two for the Engineering Department and one for the Central Garage. Mayor Stutsman said one of the Engineering positions, to provide IT service to the Police Department, was added this year. So, the Mayor said he is proposing four new employees in 2022.

Mayor Stutsman called the question. On a roll call vote on First Reading, Ordinance 5099 passed 7-0.

2. Resolution 2021-29: Approve and Authorize the Filing of a Petition for an Excess Levy Appeal

Resolution 2021-29 would establish that the Goshen Common Council has determined that the City of Goshen will be unable to carry out the governmental functions committed to it by law for 2022 under the current statutory levy limitations without relief from those levy limitations. Resolution 2021-29 would further approve and authorize the filing of the Petition to Appeal for an Increase Above the Maximum Levy as attached to this resolution, along with all other supporting documentation to justify this appeal in accordance with Indiana Code § 6-1.1-18.5-12, and authorizes the Mayor and Clerk-Treasurer to sign any documents necessary for such Petition. Due to challenges in retaining and recruiting public safety employees, it has been determined that it is necessary for the City of Goshen to increase wages paid to public safety employee positions. The anticipated budget increase for 2022 for this purpose is \$564,000. Baker Tilly Municipal Advisors, LLC recommends that the City of Goshen file a petition with the Department of Local Government Finance for relief from the statutory levy limitations due to a three-year growth factor that has been calculated to be 5.82% which exceeds the statewide average of 3%. The maximum allowable levy appeal for three-year growth is estimated to be \$305,457.

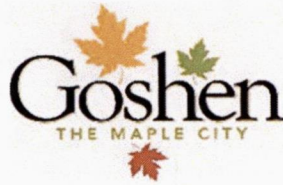
Mayor Stutsman asked that the resolution be introduced. Council President Weddell asked the Clerk-Treasurer to read Resolution 2021-29 by title only, which was done.

Weddell/Eichorn moved for passage of Resolution 2021-29.

Mayor Stutsman explained that the council held a public hearing on the proposed levy appeal on Sept. 7 and the matter was before the council for final passage. The Mayor said the question had been asked why the city wanted the additional levy when it already had healthy cash balances. Mayor said the City continues to struggle with police salary costs and he would rather have sufficient funds available for needed City services.

Council President Weddell asked if the levy would be permanent and continue into future years. Amber Nielsen of Baker Tilly said it would continue into future years.

Council President Weddell asked about the impact of the levy on the city's property taxes and on the impact on individual property owners. Nielsen said if approved, the property tax rate for 2022 would decline from the rate in 2021 because of the increased net assessed value of property in the city.



Councilor King asked if the levy appeal was allowed by state law. Nielsen said it is. Nielsen said about two or three other communities in Elkhart County are applying for a levy appeal this year. And Nielsen said she would recommend the City Council approve this appeal.

In response to a question from Council President Weddell, Nielsen confirmed that without a levy appeal, city property taxes would decline by a greater amount than forecast if the levy appeal was approved.

Nielsen answered additional questions about the levy appeal and the impact on property tax payers from Council President Weddell and Councilors Riegsecker, King, Pérez and Schrock.

Mayor Stutsman said the city has \$1.3 billion of net assessed property value and that the added levy would spread out a \$300,000 tax increase among all property owners. Nielsen said the city would be adding about \$300,000 to the \$20.7 million the City already receives in property tax levies.

Riegsecker said he would feel more comfortable if he knew what the rate would be if the added levy was not passed.

Council President Weddell said it was important the city received what it deserved. Councilor King agreed, and noted that state law allows for the levy appeal to compensate communities for their added costs as a result of growth.

Mayor Stutsman said the City should take advantage of opportunities to pay for needed services. And if the council passes on this opportunity, the Mayor said, the City will need to wait three years for another levy appeal. Mayor Stutsman said the City has been fiscally responsible and it would be a mistake to pass on this opportunity. He noted that the City has already lost \$38 million due to circuit breakers.

Nielsen said that if the City declines to file a levy appeal, the property tax rate would be 1.4317 compared to 1.4524 with a successful levy appeal.

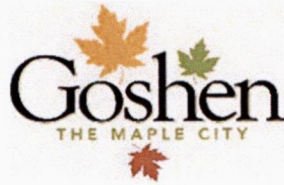
Mayor Stutsman asked if anyone from the public wanted to speak on Resolution 2021-29. No one did.

Councilor Schrock asked if property tax rates on property owners and small businesses will be increased if a levy appeal is granted. Mayor Stutsman and Council President Weddell said it would rise slightly, but not for residential property owners. The Mayor reminded councilors that the state would still need to approve the excess levy appeal.

Mayor Stutsman called the question. On a roll vote on final passage, Resolution 2021-29 passed 6-1. Councilors Eichorn, King, Perez, Riegsecker, Schrock and Weddell voted "yes." Nisley voted "pass" and later changed his vote to "no."

3. Ordinance 5096 (Second Reading): An Ordinance of the City of Goshen, Indiana, authorizing the issuance and sale of bonds of the city

Ordinance 5096 sets forth the background, rationale, terms and conditions for authorizing the issuance and sales of the City for the purpose of providing funds to be used for the costs of the acquisition, renovation and construction of City administration buildings, office space and infrastructure, together with all necessary appurtenances, related improvements, equipment and incidental expenses in connection therewith.



Based upon the advice of the consultants for the City on the Project, the council has determined that the estimated cost of the Project and the incidental expenses necessary to be incurred in connection with the Project and with the issuance of the bonds to finance the Project will be in an amount not to exceed \$3,500,000. The Project would be financed by the issuance of general obligation bonds in an amount not to exceed \$3,500,000.

Mayor Stutsman called the agenda item and Council President Weddell asked the Clerk-Treasurer to read Ordinance 5096 by title only, which was done.

Weddell/Perez moved for passage of Ordinance 5096 on Second and final Reading.

Mayor Stutsman asked if anyone from the public wanted to speak on Ordinance 5096. No one did.

Hearing no further questions or comments, **Mayor Stutsman asked for a voice vote on the Second and final Reading of Ordinance 5096. Passed 7-0.**

4. Ordinance 5097 (Second Reading): An Ordinance of the City of Goshen Appropriating the Proceeds of the General Obligation Bonds of 2021

Ordinance 5097 would ordain and authorize an appropriation in an amount not to exceed \$3,500,000 to be applied on the costs of the Project and the incidental expenses incurred in connection therewith and on account of the issuance of bonds therefore. It also specifies that the funds to meet said appropriation be provided out of the proceeds of the Bonds in an amount not to exceed \$3,500,000 heretofore authorized; that said appropriation be in addition to all other appropriations provided for in the existing budget and tax levy for the current year. The bond issuance would be to provide for the cost of the acquisition, renovation and construction of City administrative buildings, office space and infrastructure, together with all necessary appurtenances, related improvements and equipment ("Project") and the incidental expenses in connection therewith.

Mayor Stutsman asked if anyone from the public wanted to comment about Ordinance 5097. No one did.

Mayor Stutsman asked for Ordinance 5097 to be introduced on Second Reading. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5097 by title only, which was done.

Weddell/Eichorn moved for passage of Ordinance 5097 on Second Reading.

Mayor Stutsman explained that Ordinance 5097 was introduced at the Sept. 7, 2021 council meeting. Ordinance 5097 would authorize the appropriation of funds raised through the bond sale. At the request of Councilor Riegsecker, Mayor Stutsman explained the background and purposes of the bond. Mayor Stutsman also explained the City's other pending bonds. He said the City has good bonding capacity.



Hearing no further questions or comments from the audience or the council, **Mayor Stutsman asked for a voice vote on the Second and final Reading of Ordinance 5097. Passed 7-0.**

5. Resolution 2021-28: Approving a Written Order and a Determination Concerning the College Avenue Economic Development Area

Resolution 2021-28 would approve the Goshen Plan Commission's Written Order Approving the Declaratory Resolution and the Economic Development Plan for the College Avenue Economic Development Area. Resolution 2021-28 would also approve the Goshen Redevelopment Commission's determination that the area identified as the College Avenue Economic Development Area is an economic development area.

Mayor Stutsman asked that the resolution be introduced. Council President Weddell asked the Clerk-Treasurer to read Resolution 2021-28 by title only, which was done.

Weddell/Perez then moved for the passage of Resolution 2021-28.

Becky Hershberger, the head of the city Redevelopment Commission, said that earlier this month, the Commission adopted a resolution that removed four parcels from the Lippert/Dierdorff TIF and included three of those parcels, plus five others, into a new TIF on East College Avenue. Hershberger said the one parcel not being included is an access drive for the Elkhart County Fairgrounds and there is no reason to include it. She said all eight parcels in the new TIF are owned by a developer who previously appeared before the council for an annexation request. Hershberger said the commission adopted a resolution to amend the boundaries and establish a new TIF. She said this matter went before the Commission earlier in the day, and it adopted an order making this same determination. So, Hershberger was asking that the council approve the order and the Commission's determination that this area meets the determination of an economic development area. She said a partnership of the City and the developer will be needed to develop the area.

Councilor King asked about the changes in boundaries and TIFs. Hershberger explained the background behind the change. There were other comments from Councilors Weddell and King clarifying the matter.

Mayor Stutsman asked if there were any public comments on Resolution 2021-28.

Glenn Null described his understanding of how the TIF would work, adding that the developer would benefit and taxpayers would pay for the improvements. Null said developers will pay for improvements now and delay paying taxes. Mayor Stutsman said that the developer would pay its taxes, but the proceeds would be used for the improvements. Null asked if the school district and Library would be shortchanged. Mayor Stutsman said they would not be affected.

Council President Weddell said improvements would not be made without the TIF. Councilor King said that was one perspective. Null said he believed the City was catering too much to developers.



Mayor Stutsman presented his perspective on TIFs.

Pamela Weishaupt of Goshen, commenting via Zoom, said she opposes the East College Avenue project. She said it is a poor use of funds. Weishaupt said that the city has a housing shortage and this development will not help it.

Allan Kauffman of Goshen said he agreed with Council President Weddell's perspective on TIFs. Without this funding approach, Kauffman said there would be no industrial growth. And without growth, there would be no further excess levy appeals. Kauffman endorsed TIFs as a good way to continue development.

Mayor Stutsman said that housing developers he has spoken with want to build homes in communities that have job growth. King responded that Goshen has many available jobs now. The Mayor agreed.

Hearing no further comments, **Mayor Stutsman called the question and requested a roll call vote on Resolution 2021-28. Passed 5-2. Eichorn, Nisley, Schrock, Riegsecker and Weddell voted yes. King and Perez voted no.**

Privilege of the Floor:

Mayor Stutsman opened a period of public comment.

Glenn Null of Goshen said he appreciated the council moving Privilege of the Floor to the end of the meeting. Null also said that he wishes the council would use the large monitors in the room to display PowerPoint presentations for the benefit of the audience. Null also said he is still waiting for the city to complete work on Hickory Street. Null also questioned the city's manner of repairing streets.

Ron Girardot of Goshen said he and his wife purchased a home in Goshen and he wanted councilors to be aware that the City has poor water quality. He said that before he and his wife purchased a water softener, the hard water ruined their dishwasher and stained a sink. Girardot said the water has a bad taste, so he said his wife purchase drinking water every week. Girardot said the city should spend more money to improve its water quality.

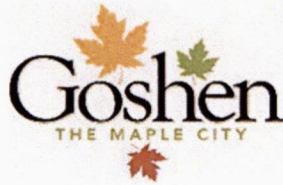
Mayor Stutsman said the Utilities budget can be used to address water quality issues. The civil city budget cannot.

Director of Public Works & Utilities Dustin Sailor said he believes the City's water quality is a matter of perception. He said he believes the water tastes fine. Sailor also said removing certain minerals from the water to possibly improve the taste would be expensive if done citywide.

Council President Weddell said he has hard water and uses a water softener. He said he sympathized with Girardot. Councilor King said her dishwasher becomes clogged because of the water quality.

C.J. Yoder of Goshen said he wishes the city would remove the blight in his neighborhood, specifically behind his backyard. He said he has complained to council members and hasn't received a response. Yoder said his backyard is adjacent to the backyard of Larry Barks. He said he wishes the City could help resolve the problem, which has persisted since the Barks home burned on Dec. 12.

Mayor Stutsman said the City has had multiple conversations with the property owner. The Mayor said he knows the situation has improved, but there are still piles of debris in the backyard.



City staff has addressed the situation and learned that if a lawsuit was filed, it would probably extend the time of resolving the matter. Mayor Stutsman also said it takes time to address such issues and that the city was doing the best it can.

Yoder said it would be nice to get updates from council members. Mayor Stutsman said he has responded to neighbors. Councilor King said she doesn't recall hearing about the situation from Yoder. Mayor Stutsman also said the City was pushing Barkes to resolve the situation. Councilor Pérez acknowledged that Yoder has been patient and said he hoped the situation will be resolved soon.

Allan Kauffman of Goshen said he has never before attended a city budget session while seated in the audience and said it was almost as interesting as being on the council side. He praised Mayor Stutsman for fielding so many questions so well about the budget. Kauffman said he was glad Glenn Null was still attending council meetings and making them interesting.

Kauffman said he really wanted to comment on the fact that three people in the front of the room advocated for a federal grant that the Elkhart County Council rejected on Sept. 11. He said Clerk-Treasurer Aguirre and Councilor Perez testified in support of the grant and Mayor Stutsman wrote a letter of support. The Monday after the vote, Kauffman said he met with Elkhart Mayor Rod Roberson, who was also upset about the rejection of the grant. Kauffman said the county council's vote didn't reflect the majority of opinion in Elkhart County. Kauffman said he believes Elkhart County Commissioners and the Elkhart County Council sometimes forget they also represent residents of the cities and the grant would have helped them. Kauffman asked if Goshen and Elkhart could help the county Health Department get the grant. He also said he hopes the county council will reconsider the grant.

Mayor Stutsman said the county council could reconsider its vote if a council member made a motion to reconsider and the grant hasn't already been returned. The Mayor said he and the Elkhart mayor have been exploring whether the grant can be salvaged. Mayor Stutsman said he disagreed with the rationale to reject the grant, pointing out that all federal grants come with conditions. He agreed that the grant would have addressed critical health needs.

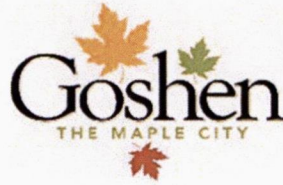
Kauffman said the council listened to the people in the room, and he said their opposition to the grant was not reflective of the majority view in Elkhart County. Kauffman also said that he hopes that the Goshen City Council will vote more wisely than the county council if it ever has that opportunity to support the grant.

Councilor Eichorn said she hopes county elected officials and the community will support Elkhart County Health Officer Dr. Bethany Wait, who has been receiving death threats because she is seeking to help the community. Eichorn agreed with Kauffman that the county council only listened to a small minority.

Councilor Pérez said it was a difficult meeting to attend. Given his nearly 20 years of experience in the health field, Perez said he knows many community members need greater access to holistic health care. Pérez said the county council focused only on federal provisions related to COVID-19. Pérez also said he hopes the City and community organizations will support the health outreach grant if the opportunity arises.

Councilor King said she was grateful to those who supported the grant. King said she was surprised there was opposition to the grant and was shocked when it was unanimously rejected.

Council President Weddell said he attended the first hour of the hearing and was seated next to Clerk-Treasurer Aguirre.



While Council President Weddell said he doesn't agree with everything Dr. Wait has said, he believes she has done a good job and would trust her for information along with his own family physician. He said that whether you agree with a person or not, you should treat them with respect. Dr. Wait's mother was present and it must have been difficult for her to be present. Council President Weddell said that over the past year, he has made more referrals for chronic health conditions, as well as mental health issues, than ever before.

Mayor Stutsman closed the Privilege of the Floor at 9:28 p.m.

Mayor Stutsman asked council members their preference for the seating order of councilors. After discussion among council members, councilors decided to switch to alphabetical order for the next meeting as specified under council rules. So, Councilor Nisley will move to the seat formerly used by Jim McKee and Councilor Perez will move to the seat used by Nisley and Councilor Riegsecker will move to the seat used by Perez, next to Councilor Schrock.

Elected Official Reports:

Mayor Stutsman invited council members to visit the new sensory trail at Abshire Park. The Mayor also said he attended a groundbreaking ceremony earlier in the day for a new two-story home being built by Habitat for Humanity. It will be the fourth home to be built this year by Habitat for Humanity.

Council President Weddell provided further background and context about the new home and also affirmed Habitat's involvement.

Mayor Stutsman said he will be gone Monday, Oct. 4 through Thursday, Oct. 7 for the AIM annual meeting in French Lick, but can meet councilors via Zoom as necessary.

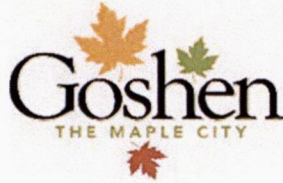
Councilor King said there is a home on Queen Street that has been vacant for 20 years and she hopes the City can do something about it. Mayor Stutsman said he would like the City to deal with four or five homes on Queen Street.

Councilor Riegsecker said he will be in Florida for two weeks in October and already purchased airline tickets. If necessary, he asked if he could participate in council meetings through his telephone and vote. Mayor Stutsman said council meetings are available via Zoom and that Councilor Riegsecker could vote by Zoom if necessary.

Council President Weddell reported that the city Redevelopment Commission approved the downtown River District Revitalization Plan, approved a five-year capital plan and allowed staff to negotiate with property owners of the proposed Indiana Avenue apartments across from the middle school. He said the developers have run into some financial difficulties and their banker suggested seeking funding from the Redevelopment Commission. Council President Weddell said the Commission also approved an agreement for the purchase of the former Goodyear Tire property across from the U.S. Post Office and the owners accepted.

Councilor Eichorn said the Community Relations Commissions is holding a retreat on Saturday.

Councilor Perez thanked the City for its partnership for the first Hispanic Heritage Festival on Sept. 17. He said it was a great event and a good opportunity to acknowledge the contributions of the Mayor's Latino Advisory Committee. Perez said the event showed that Goshen's Latino community is alive and well. Mayor Stutsman concurred.



City Communications Coordinator Sharon Hernandez reminded councilors about the city's Touch a Truck event on Sept. 25. Hernandez said it will be a family-friendly event and an opportunity for residents to view city equipment and meet city staff. Mayor Stutsman said all but one Department head would be present.

Councilor Riegsecker said he was looking forward to working with Mayor Stutsman and his council colleagues. Riegsecker also said he was looking forward to doing what he can to move Goshen forward. Mayor Stutsman said he appreciated Councilor Riegsecker stepping up to serve on the council.

Mayor Stutsman also said that he wanted to clarify a remark he made earlier in the meeting. He said he meant to say "less than desirable property" when referring to homes needing repairs and not less desirable persons.

Adjournment

Nisley/King moved to adjourn the meeting. Passed 7-0.

Mayor Stutsman declared the meeting adjourned at 9:38 p.m.

Exhibit 1: Certificate of Selection for Appointment Pro Tempore to a Local Office for Donald Riegsecker

Exhibit 2: Oath of office for Councilor Riegsecker

Exhibit 3: 2022 City of Goshen Budget Overview by Amber Nielsen of Baker Tilly (PowerPoint printout)

APPROVED:

A blue ink signature of Jeremy P. Stutsman, Mayor of Goshen, written over a horizontal line. The signature is highly stylized and cursive.

Jeremy P. Stutsman, Mayor of Goshen

ATTEST:

A black ink signature of Richard R. Aguirre, City Clerk-Treasurer, written over a horizontal line. The signature is cursive and includes the initials "R.R. Aguirre".

Richard R. Aguirre, City Clerk-Treasurer



CERTIFICATE OF APPOINTMENT PRO TEMPORE TO FILL A LOCAL ELECTED OFFICE BY A PRECINCT COMMITTEEMAN CAUCUS
 State Form 47437 (R8 / 8-19)
 Indiana Election Division (IC 3-13-11-11(a)(1))

(CEB-4)

Exhibit 1

INSTRUCTIONS: This certificate must be filed with the circuit court clerk not later than NOON, five (5) days after the caucus is held.

TO THE Elkhart COUNTY CIRCUIT COURT CLERK

Exhibit 1
9-21-21
City Council Meeting

GENERAL INFORMATION

This is to certify the following:

- (1) A vacancy occurred in the local office of Goshen City Co Name of office
- (2) The vacancy occurred due to the (check one) death resignation OR
Jim McKee Name of Incumbent
- (3) The incumbent was elected or appointed as a candidate of the (check one) Democratic OR Republican Party.
- (4) The election district for this office is entirely within Elkhart County (or _____ County has the greatest percentage of the population of the election district for this office).
- (5) I am the duly elected and acting county chairman of the (check one) Democratic OR Republican Party of Elkhart County, or the designee of the Chairman.
- (6) A caucus of eligible precinct committeemen was held on Sept 9, 2021, to fill the vacancy in this office. The caucus was held following the giving of notice required under Indiana Code 3-13-11-3.
- (7) The members of the caucus selected, by majority vote of those casting a vote for a candidate, the person named below to hold an appointment pro tempore to this office for the remaining unexpired term.
- (8) The person holding the appointment pro tempore to this office is a registered voter of a precinct within the election district for the office, complies with the other requirements imposed under Indiana Code 3-8-1 of a candidate for this office, and consents to this appointment by the declaration of candidacy (CEB-5 form), which was timely filed in accordance with Indiana Code 3-13-11-7, and is incorporated by reference in this certificate.
- (9) This appointment pro tempore is effective Sept 9, 2021.

APPOINTEE'S NAME AND RESIDENCY INFORMATION

- (10) Name of Person Appointed to Office:
Don Riegsecker
- (11) Person's residence address is:
714 Reliance Rd Goshen Indiana 46526
Complete residence address must be inserted City ZIP Code

OPTIONAL INFORMATION: Candidate's e-mail address: _____ Campaign website address: _____

CERTIFICATION OF COUNTY CHAIRMAN/DESIGNEE

I, the County Chairman of the above-named county (or the designee of the Chairman), certify that the information in this Certificate is true and complete.

[Signature] Daniel A. Holzer 9 19 21
 Signature of Chairman / Designee Printed Name of Chairman / Designee Date signed (MM/DD/YY)

STATE OF INDIANA
 COUNTY OF Indiana

Subscribed and sworn to before me this 9th day of September, 2021.



Christopher Anderson
 Notary Public or Other Official Administering Oath in accordance with IC 33-42-9

My Commission expires (applies only to Notary Public): _____ County of Residence: _____

CITY OF GOSHEN, INDIANA

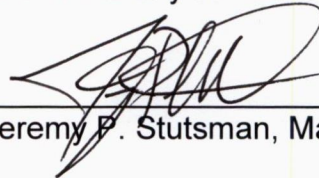
Exhibit 2
9-21-21
City Council
mtg

KNOW ALL PEOPLE BY THESE PRESENT:

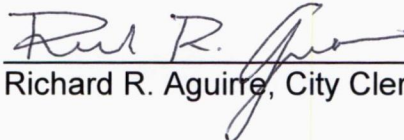
That I, by virtue of the power vested in me by the laws of the State of Indiana, hereby administer the oath of office to Donald Riegsecker, his term to have begun on the 21st day of September 2021 and through December 31, 2023.

IN TESTIMONY WHEREOF, I have hereunto set my hand and caused the seal of the City of Goshen to be affixed.

Executed this 21st day of September 2021 in the City of Goshen, Indiana.



Jeremy P. Stutsman, Mayor



Attest: Richard R. Aguirre, City Clerk-Treasurer

OATH OF OFFICE

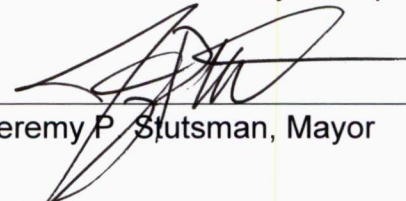
STATE OF INDIANA)
)
COUNTY OF ELKHART)

I, Donald Riegsecker, do solemnly affirm that I will support the Constitution of the United States and the Constitution of the State of Indiana, and that I will faithfully, impartially and diligently discharge my duties as District 1 Member of City Council of the City of Goshen, according to the law and to the best of my ability.




Donald Riegsecker

Subscribed and affirmed before me this 21st day of September 2021.



Jeremy P. Stutsman, Mayor





Topics for Discussion

- "Big Four+" Operating Funds
- Historical Financial Information
- 2022 Budget
- Future Budget Considerations
- ARP Fiscal Recovery Fund

2



The "Big Four+"

General, MVH, MVH Restricted, Parks, PS LOIT

- Account for approximately (based on 2022 budget):
 - 93% of City's payroll and benefits ('21 = 93%)
 - 87% of supplies purchased for the City ('21 = 91%)
 - 64% of services and charges ('21 = 67%)
 - 73% of the City's capital budget ('21 = 49%)
- Other locally managed funds are primarily related to:
 - Pensioners (Police and Fire)
 - Economic development
 - Capital improvements
 - Debt service

3

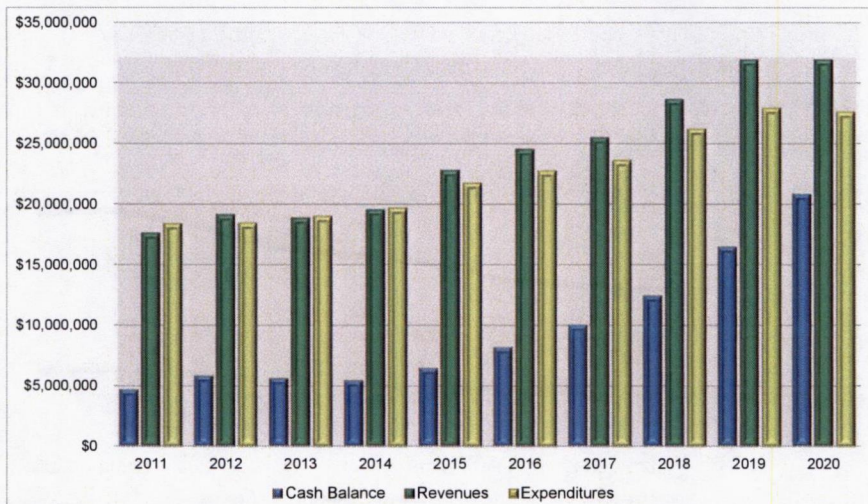


Historical Financial Information

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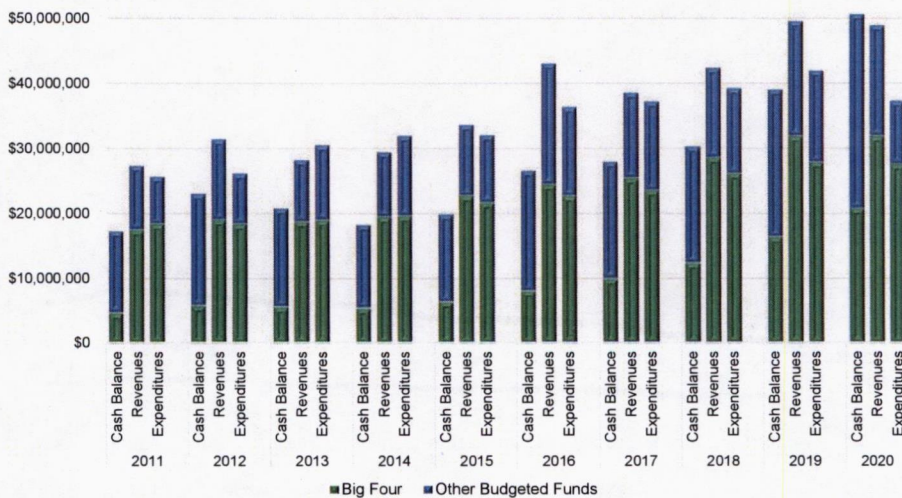
Historical Financial Information (General, MVH and MVH Restricted, Parks, PS LOIT)



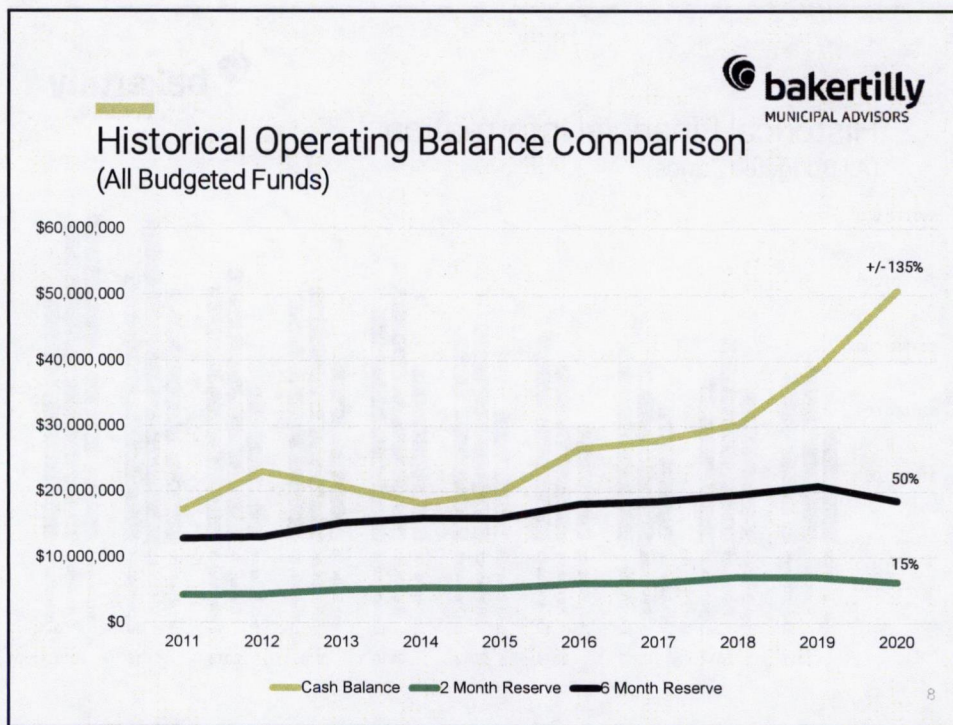
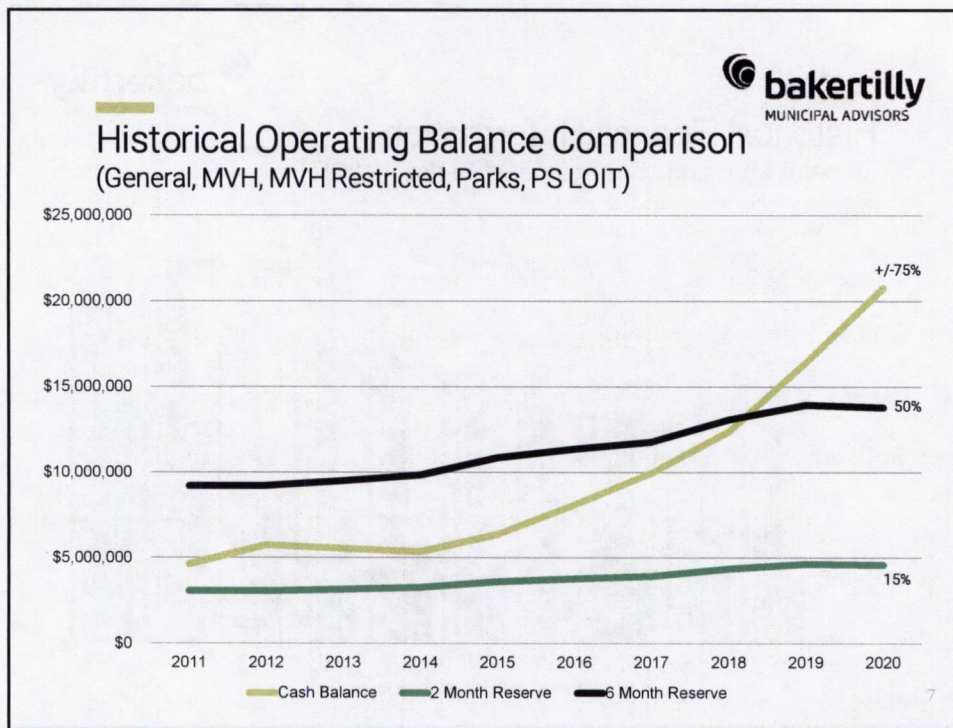
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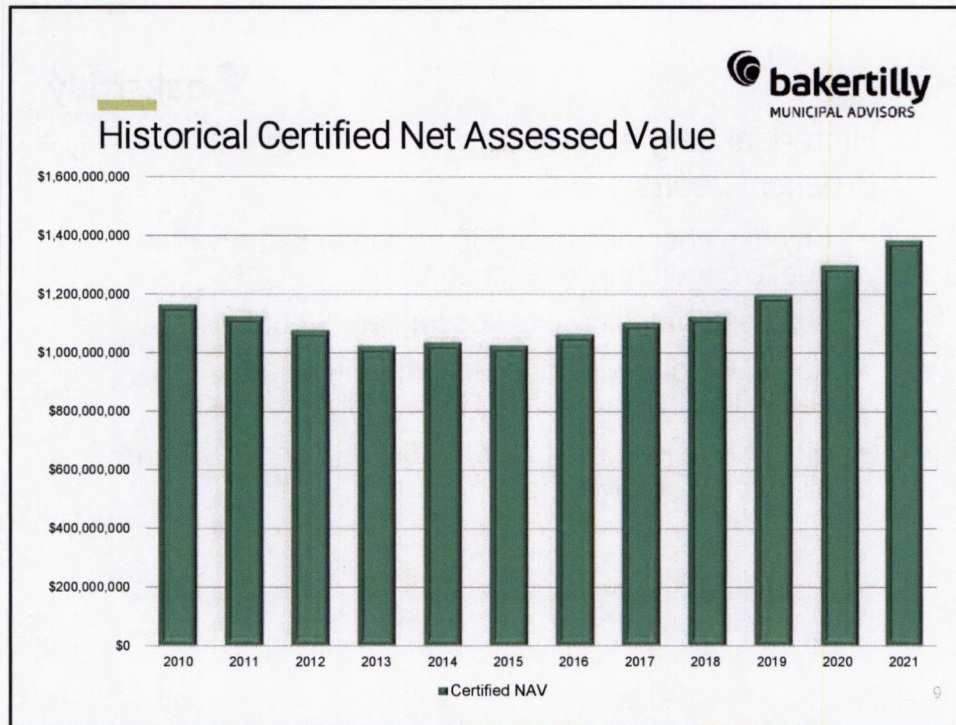


Historical Financial Information (All Budgeted Funds)



6





Historical Levies, Circuit Breaker, Assessed Value and Tax Rates

bakertilly
MUNICIPAL ADVISORS

Year	Levy (a)	Circuit Breaker Credits (b)	Circuit Breaker Loss %	Net Levy (a) - (b)	% Change - Net Levy	Assessed Value (c)	% Change - Assessed Value (a) / [(c)/100]	Tax Rate (a) / [(c)/100]	% Change - Tax Rate
2011	\$14,028,170	\$(2,077,452)	14.81%	\$11,950,718	-0.36%	\$1,124,953,504	-3.41%	1.2470	9.78%
2012	14,717,267	(2,669,943)	18.14%	12,047,324	0.81%	1,077,477,655	-4.22%	1.3659	9.53%
2013	15,023,097	(3,500,110)	23.30%	11,522,987	-4.35%	1,022,953,608	-5.06%	1.4686	7.52%
2014	15,412,321	(4,507,460)	29.25%	10,904,861	-5.36%	1,035,913,496	1.27%	1.4878	1.31%
2015	15,617,612	(3,874,596)	24.81%	11,743,016	7.69%	1,025,450,635	-1.01%	1.5230	2.37%
2016	16,365,548	(3,910,981)	23.90%	12,454,567	6.06%	1,063,043,017	3.67%	1.5395	1.08%
2017	17,046,575	(4,359,043)	25.57%	12,687,532	1.87%	1,102,838,518	3.74%	1.5457	0.40%
2018	17,617,975	(3,769,447)	21.40%	13,848,528	9.15%	1,123,237,210	1.85%	1.5684	1.47%
2019	18,526,447	(2,694,798)	14.55%	15,831,649	14.32%	1,196,721,654	6.54%	1.5481	-1.29%
2020	19,526,203	(2,692,624)	13.79%	16,833,579	6.33%	1,298,025,750	8.47%	1.5043	-2.83%
2021	20,294,726	(2,648,247)	13.05%	17,646,479	4.83%	1,384,643,991	6.67%	1.4657	-2.57%



Historical Levy and Circuit Breaker Credits

- City has absorbed over \$38 million of lost revenue due to circuit breakers since 2010.
- 2022 estimated credits (losses) are \$2.66MM.
- Actual Credits will not be known until shortly before tax bills are mailed in the Spring of 2022.
- Circuit breaker credits for 2019, 2020 and 2021 are all in the \$2.6MM range.

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Historical Estimated and Actual Circuit Breaker Credits

<u>Year</u>	<u>Actual Circuit Breaker Credits</u>	<u>Estimated Circuit Breaker Credits*</u>	<u>Difference</u>
2017	\$4,359,043	\$5,358,007	(\$998,964)
2018	3,769,447	4,415,870	(646,423)
2019	2,694,798	4,178,340	(1,483,542)
2020	2,692,624	3,256,137	(563,513)
2021	2,648,247	2,693,600	(45,353)
2022		2,669,180	

*Per Department of Local Government Finance.

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2022 Budget Fiscal Accountability

13



Overview

- Each year the City develops a proposed budget to match as closely as possible available revenues with the costs of providing services.
- Best practices in place for the City:
 - Consistency of process
 - Diligence of elected officials
 - Targeted utilization of operating reserves (flexibility)
 - Recognition of future budget needs
 - Grasp of changes in legislation, components of revenue forecasts, spending plans and financing alternatives
 - Manage risk effectively
 - Build value through budget
 - Strategic use of cash reserves to meet service needs of the City

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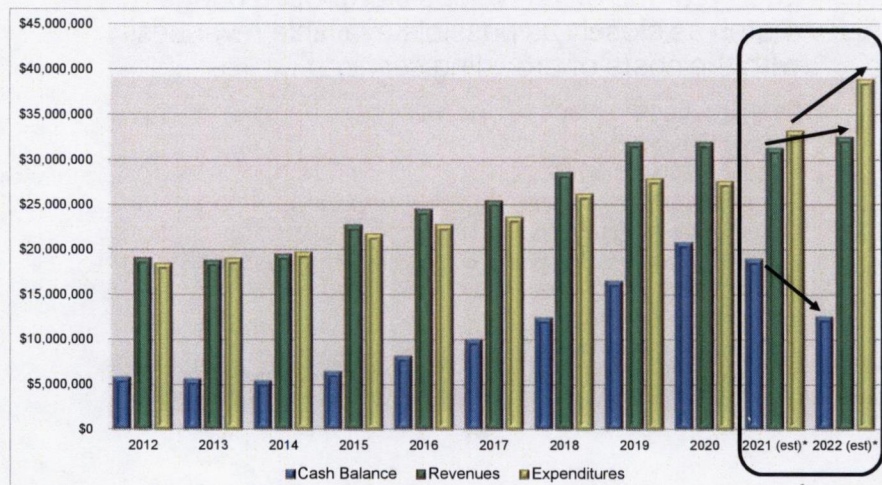
General Comments for 2022 Budget

- Property tax levy growth rate for 2022 is 4.3%
 - For Goshen this translates to approximately \$873,000 of gross new property tax revenues
 - After circuit breaker, the net new tax revenue is approximately \$757,000.
- The City is eligible to apply for the excess levy three-year growth appeal
 - This translates to approximately \$300k in additional gross property tax revenues if the appeal is approved
- 2022 Circuit Breaker Credits are estimated at \$2.66MM
 - A slight decrease as compared to 2021
 - "Big Four" absorbs over 92% of the Circuit Breaker Credit
- 2022 Net Assessed Value has been Certified
 - 6.7% increase over 2021 NAV
 - 2022 tax rate is estimated to decrease to \$1.4524 from 2021 rate of \$1.4657
 - If growth in NAV > growth in levy = decreased rate
 - 6.67% growth in AV > 4.30% growth in levy = (\$.0133) drop in tax rate

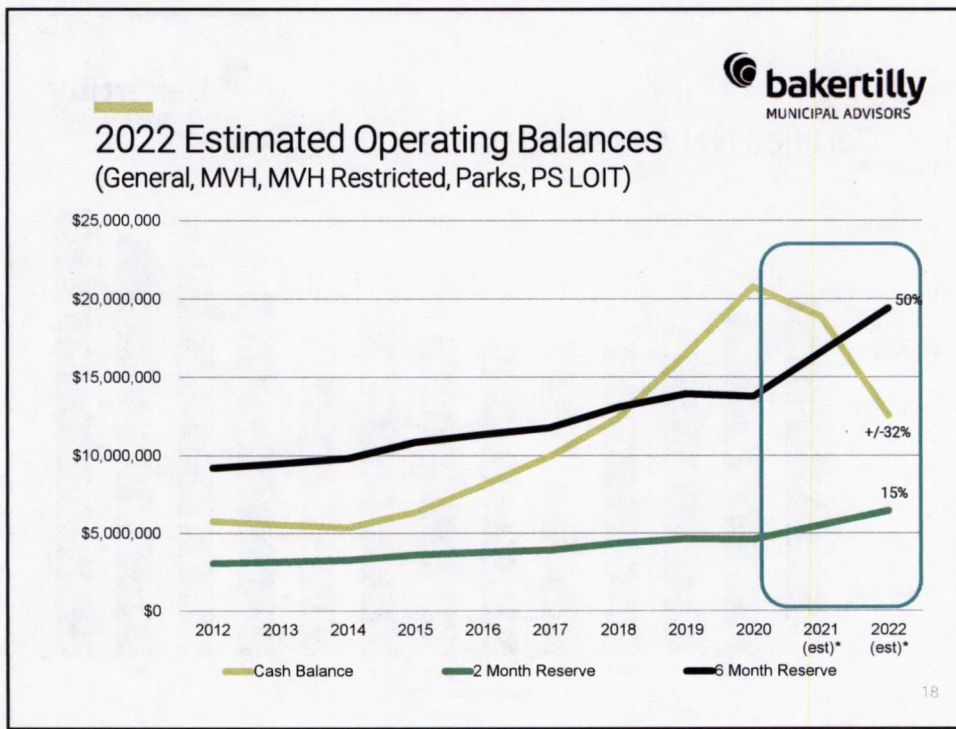
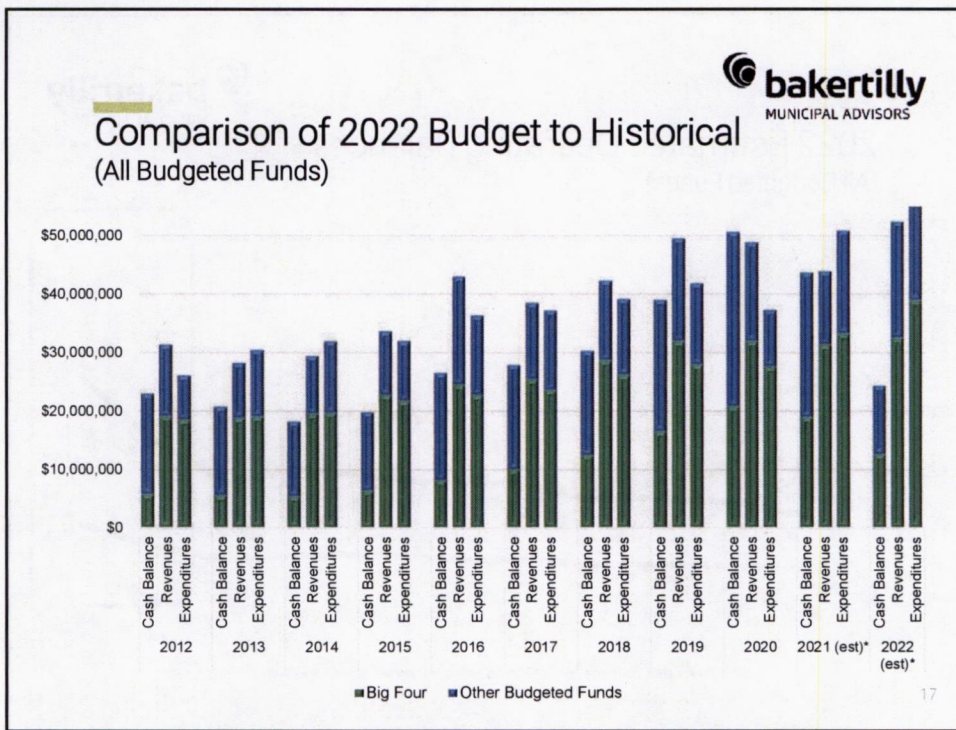
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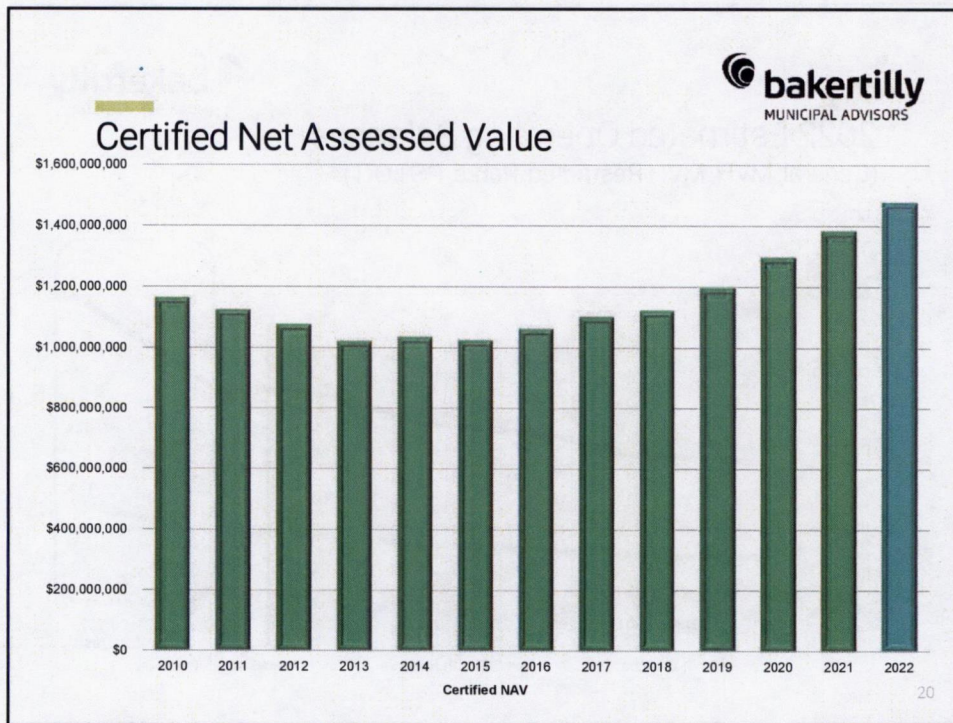
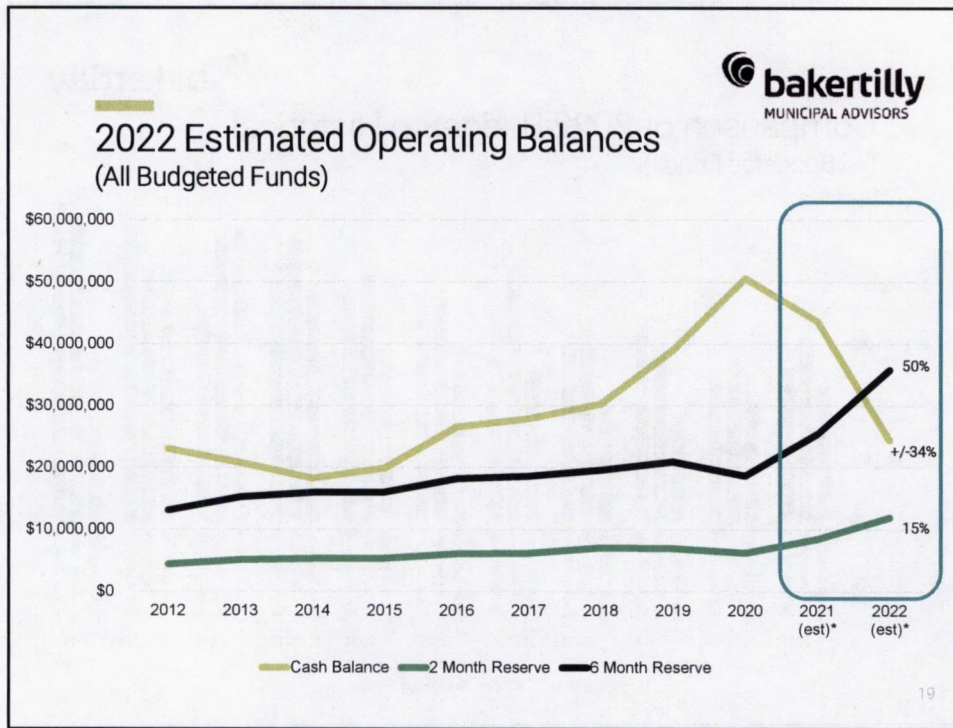


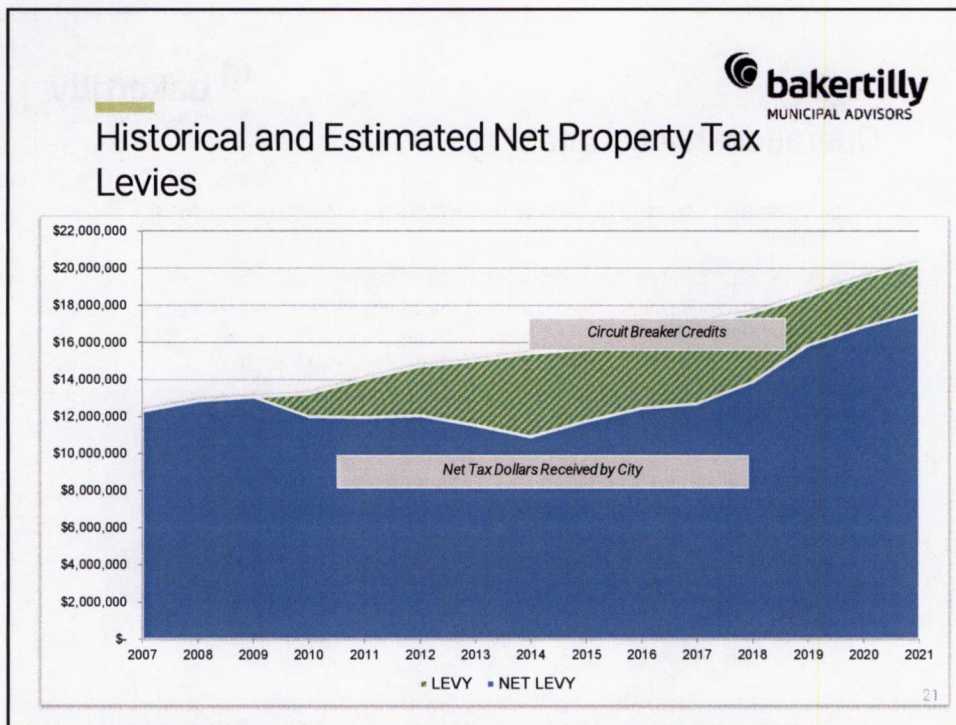
Comparison of 2022 Budget to Historical (General, MVH, MVH Restricted, Park, PS LOIT)



16







2022 Budget and Beyond
Operational Accountability

22



Operational Accountability

- City's stated desire is to be able to continue to provide (and afford) services
- Key measurable for this is maintenance of cash reserves
 - Administration has controlled spending to meet minimum reserves despite circuit breaker losses
 - Circuit breaker losses are still significant, but City seeing relief from LIT and the assessed value growth
 - 2022 budget calls for targeted spending of reserves to meet key service objectives
- 2022 Budget and Beyond
 - Circuit breaker has been stable for the past 2 years and is estimated to be a slight decrease for 2022.
 - American Rescue Plan and potential infrastructure bill present opportunities for the City to accelerate economic recovery and address long-standing needs.
 - Administration is drafting a comprehensive plan to allow proactive planning and nimble reactions to changing opportunities.

23



American Rescue Plan ("ARP") Fiscal Recovery Fund

- The City will receive approximately \$6.8M in federal grant money from the American Rescue Plan.
 - Half of this has already been received in Summer 2021, and the second half is estimated to be received in Summer 2022.
- The City is currently developing spending plans for this money that are in compliance with the four eligible categories.

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Contact Information

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